

**UPDATE REPORT ON THE DONCASTER SAFEGUARDING CHILDREN BOARD
CHILD SEXUAL EXPLOITATION (CSE) ACTION PLAN**

1 Introduction

- 1.1 This update report has been prepared by the Independent Chair of the Doncaster Safeguarding Children Board (DSCB). It informs the Panel about the progress and impact of the DSCB CSE Action Plan. The plan was first presented to the Panel at its meeting on December 9th 2014, together with an assurance report by the Independent Chair of DSCB.
- 1.2 A copy of the updated CSE Action Plan, with summary comments on progress, is attached as Annex 1.
- 1.3 The report also provides the Panel with information about recent national policy developments and requirements in responding to CSE, following a number of national reports published since January.

2 Progress with CSE Action Plan

- 2.1 Reasonable progress has been made with the CSE Action Plan over the last three months, with the majority of actions completed or on schedule. The provision of data and intelligence will now be available from April 2015 as part of a regional provision through South Yorkshire Police. Work on community engagement with minority ethnic communities is behind schedule and will be a priority for action in the next quarter, building on the advice and direction of the recently-established Faith and Culture Group.
- 2.2 Current data relating to referrals and casework with children and young people who are victims of CSE indicates that between 1st January 2014 and 28th February 2015 Doncaster received 197 referrals with the reason for concern listed as 'Sexual Exploitation'. Of those referrals, 146 (74.11%) are now classed as completed or finalised (closed) while the remaining 51 (25.89%) are classed as allocated or pending (active). This is an increase of four in active cases compared with position at the end of November 2014.
- 2.3 DSCB continues to offer a programme of multi-agency training and awareness raising. Details are included in Annex 1.

3 National Developments and their Implications

- 3.1 Following publication of the Jay Report in August 2014, Louise Casey was appointed to lead an independent inspection of Rotherham MBC. This inspection had a particular focus on leadership and governance, scrutiny, services for children and young people, taxi and private hire licensing, and whether the council 'covered up' information.
- 3.2 Casey reported on 4 February 2015, and concluded that the council was "not fit for purpose" due to significant concerns about current practice and culture. The

government subsequently appointed a team of five commissioners, headed by Sir Derek Myers, to take on the full range of authority's executive functions until 31 March 2019.

- 3.3 The following month, on 3 March 2015, the government held a Prime Ministerial summit on CSE and announced a package of measures to tackle some of the issues identified by the Jay Report and subsequent inquiries. Although the detail behind many of the proposals remains unclear, headlines include:
- A new national whistleblowing portal for reports related to child abuse
 - A new national taskforce and centre of expertise to support areas with their local response to CSE
 - Consultation on introducing an offence of "wilful neglect" to children's social care, education and elected members
 - Reconfirmation of the government's intention to consult on mandatory reporting of child abuse
 - Granting child sexual abuse the status of a national threat in the Strategic Policing Requirement
 - £1 million towards a communication campaign on identifying and reporting child abuse and neglect
 - A range of measures designed to improve information sharing between agencies
 - New duties on local safeguarding children boards (LSCBs) to conduct regular local assessments on the effectiveness of local responses to CSE
- 3.4 In February, the independent report commissioned by the Secretary of State for Health and published in February into matters relating to Savile, was published. The report considered NHS – wide guidelines and procedures in relation to celebrities and volunteers to ensure that patients were adequately safeguarded.
- 3.5 Separately, Ofsted, the Care Quality Commission, and Her Majesty's Inspectorates of Constabulary and Probation announced plans to introduce multi-agency inspections of child protection services across all agencies in a local area. This new inspection framework will test the effectiveness of the work done by partner agencies together to respond to CSE.

3.6 Implications of these national developments

- 3.6.1 The Casey Report highlights the importance of local councillors maintaining effective scrutiny of local services for safeguarding children. The work of this Scrutiny Panel and the recent consideration of the Independent Chair's CSE Assurance Report by Full Council, appropriately set the tone but the arrangements will need to be sustained, working within the council's agreed governance protocol with the DSCB.

- 3.6.2 Casey also emphasises the wider leadership role that local councils can play in responding to CSE, particularly through regulation and licensing. Two recent developments are underway, with DMBC and South Yorkshire Police (SYP) working in collaboration. In respect of Taxi Licensing, DMBC and SYP are introducing a scheme based on the model now operating in Rochdale Council, in which taxi drivers are required to attend CSE awareness raising and training. This will involve training 800 taxi drivers. All takeaway restaurants are to be visited jointly by DMBC and SYP staff to discuss the issues surrounding CSE. It is planned to develop a training package for all those involved in working in such establishments.
- 3.6.3 Doncaster Clinical Commissioning Group (CCG) has already anticipated key recommendations from the Savile report and has built a safeguarding standard in relation to celebrities and volunteers into its contracting arrangements with NHS providers. The standard will be updated to reflect any additional requirements arising from the recent independent report to the Secretary of State, with checks and challenges by the CCG to ensure that the responses of providers are robust. Progress will be reported to the CCG's Quality and Patient Safety Committee, with a summary report to DSCB.
- 3.6.4 DSCB is already meeting the requirement to publish regular local assessments of the effectiveness of the response to CSE through the Independent Chair's Assurance Report. It is well-placed to meet the new requirements in respect of its Annual Report. Action to ensure that DSCB meets its statutory requirements in respect of responding to CSE is already incorporated into the CSE Action Plan.

4 Regional Developments

- 4.1** SYP, the four local authorities, and the four LSCBs are continuing to develop a regional response to CSE. At the latest coordination meeting in February 2015 it was agreed to develop a countywide CSE strategy. It was also agreed to establish a single collection point for intelligence to support a countywide CSE profile and profile reports for each of the four local authority areas. DMBC and DSCB are playing a full part in these developments and ensuring that these regional developments are aligned with the local CSE strategy.

4.2 Innovation Fund

The Doncaster Children's Services Trust has contributed to a successful bid for funding to support new initiatives in social work. Over a million pounds has been secured for work in Doncaster and the other three South Yorkshire Local Authorities. The main objectives of the funding are:

1. To develop regional pool of specialist foster carers for children subject to CSE who continue to be at risk
2. Minimise likelihood of out of authority placements

3. Provide carers with skills needed to deal with the significant challenge young people involved with CSE can pose
4. To develop specialist wrap around services to support families and foster carers in sustaining relationships through intensive support

The timescale for the funding is twelve months from April 2015. Within this time there will be a need to develop and embed the service, and evaluate its success. If successful the service will become part of established functions in the four local authorities.

5 Next Steps

- 5.1 The CSE Sub-Group is currently revising the Board's CSE Strategy and priorities for approval by the full DSCB at its meeting on May 14th 2015. This will take account of recent changes in national requirements for Local Safeguarding Children Boards and partner agencies in responding to CSE. The revised strategy will be supported by a new action plan, which will incorporate actions in the current short-term action plan that are incomplete.

ANNEX 1

PART 1 CSE ACTION PLAN

PART 2 CSE AWARENESS RAISING AND MULTI-AGENCY TRAINING

R Action Behind Schedule

A Action Partially Completed or on schedule

G Action Completed

Ref	Action	Lead	Required Evidence	Completion Date	Date Achieved	Update	RAG
1	Ensure that there are up-to-date risk assessments on all children affected by CSE. These should be of consistently high quality and clearly recorded on the child's file.	CSE Team Governance Group – Head of Service for Referral and Response, DCST / Superintendent of Partnership, South Yorkshire Police	Review all current open cases to CSE Team to establish presence of up to date risk assessment (CSE Team SM / DI / TM / Sergeant).	30th November	COMPLETE	1. Risk assessments on all allocated cases to CSE team complete.	G
			Sample audit of risk assessments by Safeguarding and Standards (S&S) with thematic collation and action plan	8th December 2014	COMPLETE	2. S&S sample audit of risk assessment completed 8.12.14. Further DCST commissioned external audit undertaken 26.01.15 -30.01.15	
2	The numeric scoring tool should be kept under review. Professionals judgements about risk should be clearly recorded were these are not adequately captured by the numeric tool.	Service Manager, Referral and Response Team, DCST / Detective Inspector, South Yorkshire Police	Improvement in application and outcome of risk assessment in CSE Team on findings of MA audit.	14th October 2014	COMPLETE	<p>1. Following audit, quality of risk assessments training undertaken with multi-agency CSE team to ensure assessments take full account of information about the child and family, and linked individuals.</p> <p>2. A screening process is being embedded in order to facilitate information sharing and good quality risk assessment.</p> <p>3. Critical challenge in the risk assessment process is taking place at triage.</p> <p>4. Recent monitoring suggests this aspect of practice is considered to be improving, to be validated by S&S audits.</p>	G

R Action Behind Schedule

A Action Partially Completed or on schedule

G Action Completed

3	<p>Managers should develop a more strategic approach to protecting looked after children who are sexually exploited. This must include the use of out-of-area placements.</p> <p>The Borough should work with other authorities to minimise the risks of sexual exploitation to all children, including those living in placements where they may become exposed to CSE. The strategy should include improved arrangements for support children in out-of-area placements when they require leaving care services.</p>	<p>Head of Service, Children in Care, DSCT / Head of Service for Referral and Response, DCST</p>	<p>Convene senior working group.</p>	<p>December 2014</p>	<p>COMPLETE</p>	<p>1. Considerable amount of “Prevent” work by health, has been undertaken on training of foster carers and care home providers. 2. Direct work with LAC to raise the risks of CSE. 3. There is evidence of extensive outreach work by CSE Team with DCST Childcare Units to raise awareness.</p>	<p>G</p>
			<p>Develop strategy and action plan in relation to safeguarding LAC from CSE. Include measures in data set, performance and quality framework and ensure co-ordinated approach for LAC with CSE Team</p>	<p>15th February 2015</p>		<p>4. Draft Trust CSE strategy for children in care completed</p> <p>Trust wide CSE champions established including in residential and fostering services. Regional CSE Innovations bid successful</p>	<p>A</p>
			<p>Update regional Missing from Care and Home Procedure. Effectiveness of arrangements to be confirmed within multi-agency audit process. (see Item 11 below)</p>	<p>March 2015</p>		<p>5. Approved – needs to be disseminated.</p>	<p>A</p>
4	<p>The partnership should make every effort to reach out to victims of CSE who are not yet in touch with services.</p>	<p>Team Manager, Barnardos (Task Group Lead)</p>	<p>Formalise Outreach Model and target in line with problem profile / local intelligence and strategic priorities.</p> <p>Convene group responsible for</p>	<p>31st January 2015</p>		<p>1. Outreach has been delivered by the team since inception, limited formal evaluation of impact.</p>	<p>A</p>

R Action Behind Schedule

A Action Partially Completed or on schedule

G Action Completed

			developing and reviewing Outreach offer in line with developing understanding of CSE in Doncaster.		07.01.15	2. Outreach group convened to collate evidence of work done, develop outreach model and plan outreach provision in line with local need.	G
					07.01.15	3. TOR for outreach group and collation of work to be completed by 31 st January 2015.	
5	The remit and responsibilities of the multi-agency CSE team should be agreed and communicated Across the partnership.	Head of Service for Referral and Response, DCST / Superintendent of Partnership, South Yorkshire Police	Draft Operational Guide and Specification agreed, operational in CSE team. To be expanded to include whole multi-agency function.	8 th October 2014 (for sub group sign off)	COMPLETE	1. Operational Guide expanded to include whole multi-agency function. Process largely embedded.	G
			Full embedding of new process to be progressed – evidenced by multi-agency audit (ref 11 below)	31 st January 2015		2. Multi-agency audit to be completed by 31 st December, with recommendations for improvement to be taken forward by 31 st January 2015	
6	Strengthen the managerial oversight of the whole CSE Team, including introduction of a co-ordinator function.	Head of Service for Referral and Response, DCST / Superintendent of Partnership, South Yorkshire Police	Strengthen oversight of the whole multi-agency function.	6 th November 2014	31.12.14	1. The CSE Team is managed by the Doncaster Children's Services Trust. Oversight of the team has been strengthened through joint decisions at referral stage / Triage meeting.	G
				28.02.15		2. Coordinator post for CSE multi-agency team to be established for twelve months with funding from DCST.	G
						3. CSE coordinator person specification and role agreed.	G

R Action Behind Schedule

A Action Partially Completed or on schedule

G Action Completed

						4. Agency mandate to supervisory role and systems access for coordinator . SYP agreement obtained, awaiting responses from Health and VCS.	A
						5. Role specification and team specification to be reviewed in Autumn 2015	G
7	Ensure that the resources available to the CSE Team are consistent with the need and demand for services.	Head of Service for Referral and Response, DCST /	Social Work posts in the team increased from 1 to 4 (August 2014). Posts advertised and permanent recruitment in process. Agency staff covers in place on interim basis.	1st September 2014	1st September 2014	1. DSCB will keep under review whether sufficient resources are available across the partnership.	G
8	Wider children's social care, the CSE Team and integrated youth and support services should work better together to ensure that children affected by CSE are well supported and offered an appropriate range of preventative services.	Service Manager, Children's Assessment Service / Head of Service, Youth Offending Service	Convene senior working group to develop strategy and action plan in relation to prevention of CSE through Early Help offer include co-ordinated approach in Early Help with CSE Team and Outreach Model.	31st January 2015	07.01.15	1. Terms of reference and programme of work for Early Help Forum agreed – work to start January 2015. 2. Collation of outreach has activity identified that every secondary school in the borough has a Child Exploitation and On-Line Protection (CEOP) ambassador who has been trained by the CSE Team. 3. CSE Champions network in development established within DCST including the Trust's Early Help Service	G

R Action Behind Schedule

A Action Partially Completed or on schedule

G Action Completed

9	All services should recognise that once a child is affected by CSE, he or she is likely to require support and therapeutic intervention for an extended period of time. Children should not be offered short-term intervention only, and cases should not be closed prematurely.	Governance Group – Head of Service for Referral and Response, DCST / Superintendent of Partnership, South Yorkshire Police	Develop “Intervention Model” in relation to victims of CSE including ways to intervene / link to other services (including therapeutic) on a longer term basis.	7th January 2015		1. Model has been developed; resource pack for professional’s available providing models and methodology in relation to direct work. Further work ongoing to develop bespoke training for CSE staff	G
10	The Safeguarding Board, through the CSE Sub Group, should work with local agencies, including health, to secure the delivery of post-abuse support services.	Public Health Specialist, Public Health	As above. Develop a clear outcomes strategy with a pathway to recovery for C&YP, including links to adult provision for those post 18. Map provision currently available.	07.01.15		1. Provision mapped. Further work to be undertaken to develop therapeutic offer. Timescale and scope of work to be included in new CSE strategic plan	G
11	All agencies should continue to resource, and strengthen, the quality assurance work currently under the auspices of the Safeguarding Board.	Head of Service for Referral and Response, DCST / Superintendent of Partnership, South Yorkshire Police (via Governance Group)	Develop dataset, performance and quality framework.			1. SYP committed to providing quarterly CSE profiling information from January 2015, date now revised to April 2015 in line with regional coordination proposals with SYP.	R
				15.03.15		2. Recruitment to analysis post within DCST in progression.	A
			Embed multi-agency audit of CSE work on a quarterly cycle with thematic overview, to inform future action planning.	31 st January for findings and action on recommendations from first multi-agency audit		3. Multi-agency quality assurance methodology for the audit completed and audit completed. Action plan being developed	G

R Action Behind Schedule

A Action Partially Completed or on schedule

G Action Completed

12	There should be more direct and more frequent engagement by the Council and also the Safeguarding Board with women and men from minority ethnic communities on the issue of CSE and other forms of abuse.	Head of Service, Community Safety – Communications Strategy Team Manager, Barnardos– Outreach Model CSE Team	Communication strategy and outreach model to include a focus on engagement with minority communities in raising the profile of CSE locally.	25.02.15		<p>1. The Faith and Culture Group has been established to consider how groups across Doncaster can be supported to provide good safeguarding practice for the children and young people in various faith communities. A set of safeguarding standards has been agreed with all groups and the next step will be to ask for self-assessments from each of the groups to see whether the standards are met. This will enable the establishment of training and support needs. This includes providing policies and procedures as well as training and awareness sessions. The group includes membership from the Muslim community and Christian communities and approaches have been made to Sikh and Hindu. It is envisaged that this work will be broadened out to include a range of faith organisations and ethnic minority groups.</p> <p>2. Work on dataset still underway, information to be provided by April 2015</p>	R
		Governance Group – Head of Service for Referral and Response, DCST / Superintendent of Partnership, South Yorkshire Police	Dataset and performance framework include measures in relation to minority communities, in relation to reporting and intelligence building, prevention and detection	31st January (live dataset and CSE profile)			

R Action Behind Schedule

A Action Partially Completed or on schedule

G Action Completed

13	The Safeguarding Board should address the under-reporting of sexual exploitation and abuse in minority ethnic communities.	Head of Service, Community Safety (as above) Superintendent of Partnership, South Yorkshire Police	As above Police to develop strategies to promote collection of intelligence around CSE activity in minority communities (including means of receiving community information / translation of promotional material / direct interface with community)	31st January 2015		See notes re. actions 4 and 12 above	A
14	The issue of race should be tackled as an absolute priority if it is a significant factor in the criminal activity of organised child sexual abuse in the Borough.	Superintendent of Partnership, South Yorkshire Police Governance Group – Head of Service for Referral and Response, DCST / Superintendent	Equality and diversity analysis included in updated DSCB CSE Strategy Include relevant intelligence within the borough wide problem profile. Ensure dataset captures issues around race and ethnicity in order to inform operations.	31st January 2015 31st January 2015		Action here is linked to 12 and 13 above	A
15	Develop local communications strategy in relation to CSE, and evaluate impact.	Head of Service, Community Safety	Communications Strategy; Quarterly Report on Activity and key impact measures	25.02.15		See comments in 12 above.	A
16	Evaluation of the impact of current multi-agency training	Workforce Development Sub Group.	Identify impact measures and carry out evaluation.	31st March 2015		<ol style="list-style-type: none"> 1. Five dates have been booked between Mar –Nov to be delivered by Marilyn Haughton and a member of the CSE Team in 2015. 2. Outcome based evaluation to be developed based on identified capabilities. 3. Participants to return reflective logs. Three months after the course including comments from line manager. 	A

R Action Behind Schedule

A Action Partially Completed or on schedule

G Action Completed

						<ul style="list-style-type: none"> 4. Actions 2 and 3 are in line with the Training and Evaluation Strategy. 5. Outcome measure to be developed for the wide ranging CSE Awareness sessions that are delivered across the Authority. 	
17	Develop and implement programme of training for MA CSE Team and evaluate impact.	Governance Group	Team training plan and evidence of participation Evaluation of impact through multi-agency case audit	31st March 2015		Action in progress.	A
18	Ensure that DSCB meets requirements of statutory guidance for safeguarding children and young people from sexual exploitation	Independent Chair, DSCB Business Manager DSCB	<p>Review and respond to recommendations for LSCBs in OFSTED thematic inspection of CSE</p> <p>Revision and updating of Doncaster CSE Strategy (including voice of children and young people and analysis of equality and diversity issues)</p> <p>Support and challenge partner agencies to meet statutory requirements in responding to CSE</p> <p>Thematic assurance review of support for missing children</p>	<p>31st January 2015</p> <p>31st March 2015</p> <p>31st</p>		<p>Progress has been reviewed against the key recommendations as follows:</p> <ul style="list-style-type: none"> 1. Comprehensive action plan now in place 2. Assurance review is underway to hold partners to account 3. Multi-agency audit process is underway 4. Missing protocol developed, to be approved by Board. Thematic review still to take place 5. Review of thresholds underway. Operational procedures developed for CSE team 6. Multi-agency training provided and impact of training being measured. 7. Performance information still under development 	A

R Action Behind Schedule

A Action Partially Completed or on schedule

G Action Completed

				March 2015		<ul style="list-style-type: none"> 8. Agreement reached with SYP regarding development of SY CSE strategy. 9. Self-assessment tool completed by all agencies to provide position statement on how they're meeting the needs of children in their agency. 10. Challenge Process be agreed by DSCB and meetings set up for April 2015 	
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CSE AWARENESS-RAISING AND MULTI-AGENCY TRAINING

CSE Training is available at four levels.

Level 1 – Raising awareness of CSE. The specialist CSE Team deliver a high number of awareness raising sessions across a diverse range of services. Alongside face to face delivery; posters and leaflets are widely distributed to raise awareness among the general public. A variety of subjects are covered including staying safe on line and identifying abusive relationships

Level 2 – Recognising and Responding to children and young people at risk of CSE. Not every young person at risk will meet the threshold for social care intervention. A significant proportion of young people will be in need of Early Help. Training regarding identification, assessment and delivery of intervention is covered as an integral part CAF Awareness – Delivering Early Help. The content regarding CSE will be enhanced in line with the DSCB strategic plan.

Level 3 – This relates to professionals who are working with young people who meet the threshold for statutory intervention and is covered by a specialist course “Child Sexual Exploitation and Trafficking”. This course is complemented by “Effective Partnership Working in Safeguarding and Child Protection” 14 sessions have been delivered over the last 18 months. A further four sessions are scheduled for 2015.

Level 4 and above – Training at this level covers the specialist roles involved in child protection investigations. This is covered by both the Joint Investigation Training and also training for DCST social workers in forensic risk assessment in sexual abuse cases.

The DSCB has adopted the Joint Workforce Capabilities Framework 2013 developed in partnership with Bournemouth University. There are clear crossovers between capabilities required for protecting children at risk of CSE and those required in safeguarding children generally. Table 1 identifies capabilities specific to CSE.

<u>Capability</u> <u>As identified in the Joint Capability Framework 2013</u>	<u>Relevant Course</u>
1. Knowledge and understanding of what constitutes child sexual exploitation and how to respond to concerns.	CSE Awareness Raising
2. Skill and ability in recognising and acting upon indicators of child sexual exploitation with the skill and ability to evaluate risk in a “risk sensible” rather than a “risk adverse” framework	CSE Awareness Raising
3. Knowledge and understanding of the impact of CSE on children in both the short and long term and into adulthood	CSE and Trafficking
4. Knowledge and awareness of the laws and policy areas relevant to the professional role to safeguarding children and young people, including the online world.	CSE and Trafficking
5. Skill and ability in achieving a professional objectivity about what is happening and likely to happen in a child’s life and within their family and the ability to assess and evaluate change over time	CSE and Trafficking
6. Skill and ability to assess family functioning, take a comprehensive family history and use this information when making decisions about a child’s safety and welfare	CSE and Trafficking

Figure 1 below provides a breakdown of training delivered across agencies at Level 3. Figure 2 below illustrates the range of settings that have received CSE Awareness raising sessions. Figure 3 breaks down the range of groups training that has been delivered in 2014- 2015 with young people, parents and professionals.

Figure 1

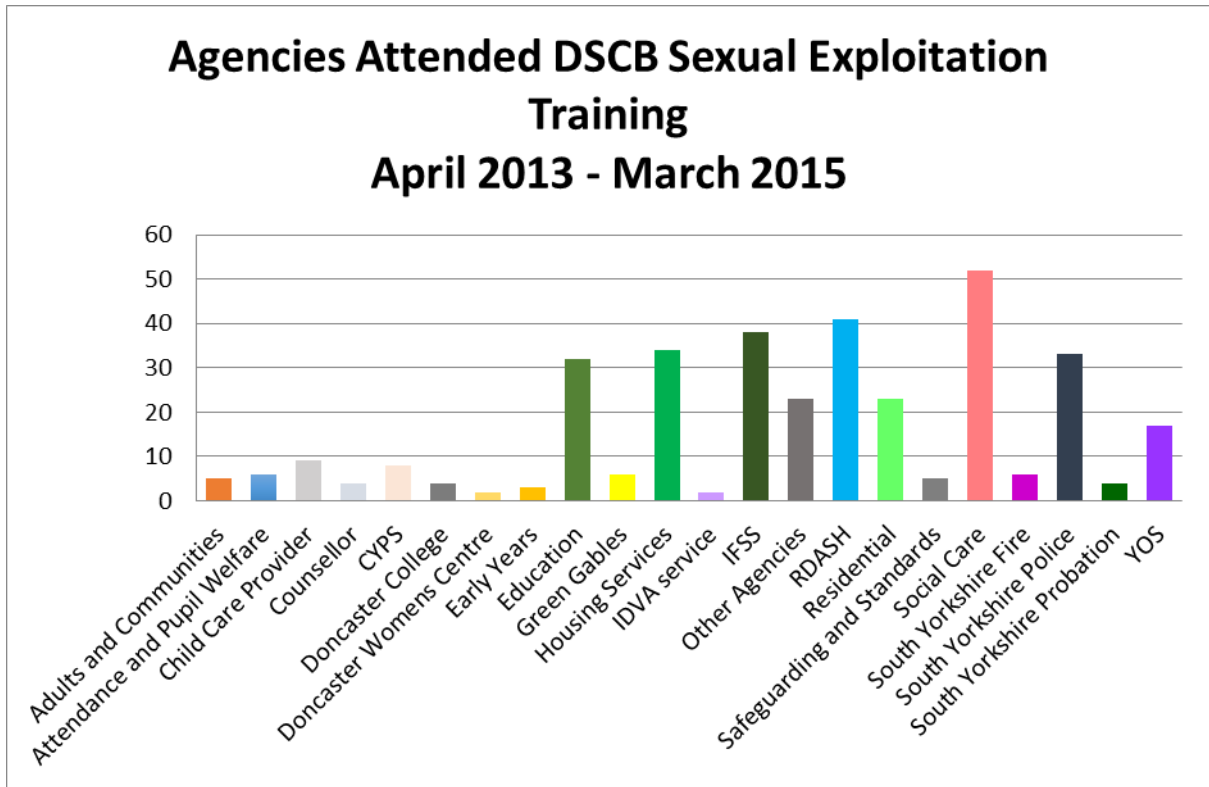


Figure 2

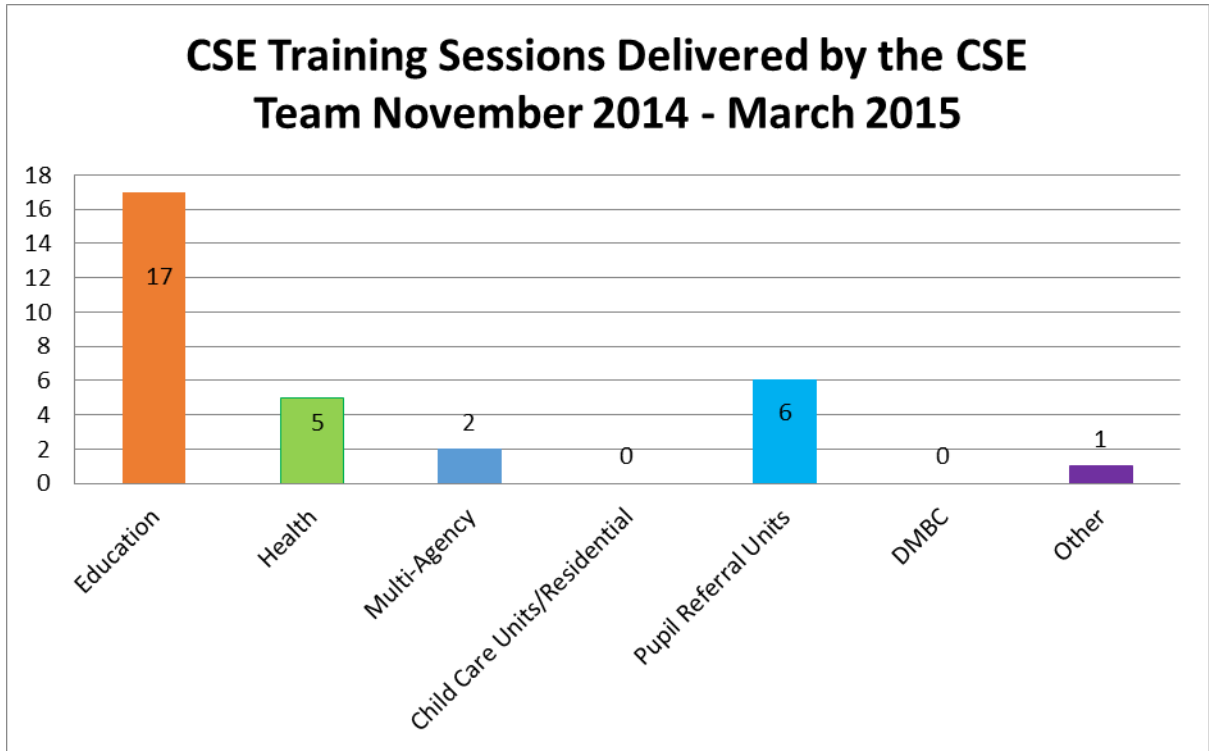


Figure 3

